Orrville City Schools 5-Year Forecast



OVERVIEW

The 5-year forecast for the Orrville City School District (the "District") represents the best projections of revenues and expenses for the General Fund of the District based on the assumptions made. The Overview summarizes the assumptions and background information used to develop the forecast. The detailed assumptions are included in the "Detailed Information and Projections" which contains background information for each line item.

REVENUES

Property Taxes – Historical growth patterns are used to develop Property tax estimates. The County Auditor provides property valuations for the District for all classes of property. The forecast assumes that the value of new construction will continue at current levels for the period of the forecast. It also assumes that 5% increase will occur in due to the 2023 Triennial Update. The emergency levy approved by the voters in February of 2003 was renewed in 2007 and renewed in August 2013 and renewed in November of 2022. This levy will be collected through 2033. The voters approved a second emergency levy in May 2010 and was renewed in 2015 and will be collected through 2025.

Income Tax – It is estimated that the District will receive income tax sharing revenue from the City of Orrville for local tax abatements starting in FY2019.

Unrestricted Grant-in-Aid – This line item represents the State Foundation funds received by the District under the new funding formula. The ODE has created estimated amounts for FY2024 and FY2025. Full funding of the new formula will be phased in over 6 years. It is assumed that this line will increase by 5% in FY26 through FY28.

Property Tax Allocation – This line item denotes the amount of funding received from the State for the Homestead Exemption, Property Tax Rollback and Tangible Personal Property reimbursement. The Homestead and Rollback estimates are assumed to be stable through the forecast period.

Other Revenue – Items included in the other category are interest income, fees and other miscellaneous income. Historically, open enrollment amounts were included in this line item and the new funding formula does not provide these payments. It is assumed that class fees and participation fees will continue for the period of the forecast.

EXPENSES

Personal Services – The salaries and wages for District employees are accounted for in this line item. The District has tried to decrease staffing levels through attrition over the past several years. It is assumed that the staffing levels will remain constant during the

forecast. The negotiated agreement with the teaching staff of the District expires June 30, 2026. Salary increases are per the negotiated agreements through FY26.

Employees' Retirement/Insurance Benefits – The District's share of retirement (State Teachers Retirement System and School Employee Retirement System), workers compensation and Medicare payments are based upon a percentage of salary and wages. It is assumed that the amount for all of these will remain at approximately 18% of salary. The cost of health insurances is assumed to increase by 8% per year for the length of the forecast.

Purchased Services – This line item represents the amounts paid for utilities, contracts for services, mileage/meeting expenses, property insurance, computer service contracts, legal services and other services. This line shows a reduction over historical actuals because of the change in the funding formula. Districts are no longer charged for open enrollment out student, community school students and scholarship students. The Forecast includes the continuation of a school resources officer and mental health purchased services. It is assumed that this line item will increase at a rate of 1% per year.

Supplies and Materials – The projected amount in this line item is based upon historical patterns. It assumed that the budgeted amounts in this area will remain relatively.

Capital Outlay – An amount is included in FY2024 for turf replacement and track restoration. The remaining years follow the historical patterns.

Orrville Five Year Forecast

District Type: City IRN: 046610 County: Wayne

7.020 Cash Balance June 30

12,223,724	748,771,21	12,083,221	11,808,353	176,684,11	712,898,01	650,514,6	077,712,6	Cash Balance July 1 - Excluding Proposed Renewal/Replacement and New Levies	010.7
(086'8T)	T88 ' S†	ZZ9 ʻ ⊅6	898'⊅∠7	384,382	₹\$2′\$80′T	L L1'E86	692'26ī	Excess of Revenues and Other Financing Sources over (under) Expenditures and Other Financing Uses	010.8
70,651,650	£6£'Z96'6T	727,41E,61	TS0'0SS'8T	۷00'۲۲۲'8۲	£11,878,113	0S8'8Z b '9T	758'9†9'71	Total Expenditures	4.500
200,000	200,000	200,000	200,000	200,002	193,274	ZSt'88T	728,411	Other Objects	4.300
000'0ST	000'05T	000'05T	000'05T	000'055	182,521	<u>764,8ε</u>	7T9'LSZ	Capital Outlay	3.050
886'879	£95,7£8	057,150	000'579	005'699	£41,848	067,464	S77,894	Supplies and Materials	3.040
000 073	031 203	010 103	000 103	001 033	201303	001 101	JZZ 807	eleinete M. bare seilaran. 2	0000
							379'688	Community Schools (37, 29, 42)	
							123,898	Scholarship (2, 7, 11)	
							921,000	OE Out (140, 153, 154)	
751,788,2	945,099,2	7,634,204	5,608,123	000(700)7	+6+(00+(7	700(107(7		Purchased Services	000:0
				7.55(2.37)	767,802,2	788', 207'7	2,124,203		3.030
987,224,8	740'60T'S	081,818,4	786,152,4	T89'877'b	876,840,4	198'406'8	945,467,5	Employees' Retirement/Insurance Benefits	3.020
11,547,824	11,210,210	10,883,093	100,444,941	SZS'988'6	84433,443	099'965'6	096'878'6	Personal Services	3.010
								Expenditures	
076,756,02	44Z,810,0S	646,409,349	18,824,919	686,854,81	۲98'E96'۲ <u>۱</u>	720,514,71	171,444,121	Total Revenues	٥٢٥.٢
							827,628	OE IV (65, 110, 105)	
000'004	000'002	000'004	000'002	000'00∠	L8 2'9 L L	899'787	721,024	All Other Revenues	1.060
				555 552	200 522	000 001	700 702	2 1.5 11.	
000,058	000,088	000,088	000,088	000,058	589'0£8	EEE'ES8	791'898	Property Tax Allocation	1.050
			000 000	000 000	303 000	000 030	631 630		1 050
872,720,6	Z04,762,8	Z00,881,8	7,798,102	∠60'†09'L	768'ZST'Z	ZS6'788'9	889'188'9		
347,288	330,750	372,000	300,000	300,000	££9'96S	081,809	184,185	Restricted State Grants-in-Aid	1.040
066'649'8	ZS9'997'8	700,878,7	701,894,7	∠60 ' †0£'∠	192'195'9	LLL' \p\Z'9	t0S'Lt9'9	Unrestricted State Grants-in-Aid	1.035
							702 270 0		
38,000	38,000	38,000	38,000	000,88	604'97	558'87	177,85	Income tax	1.020
10,042,392	۲98'۲ ۱ ⁄8'6	245,853,942	ZT8'8St'6	767 ' 797 ' 6	262,271,6	7176,214	Z67'09Z'8	General Property Tax (Real Estate)	1.010
2028	2027	9707	2025	2024	2023	2022	7077	у еvenues	
				Projected		JAUT2 <i>f</i>			
								County: Wayne	
								11/14: 040010	

176,584,11 712,898,01 950,214,6

11,808,353 12,083,221 12,177,842 12,223,724 12,209,743

DETAILED PROJECTIONS AND INFORMATION

REVENUE

<u>Real Estate Taxes</u> – The valuation history of the District must be reviewed when making an estimate of real estate tax revenues. The table below details the District's real estate valuation history.

DOLLAR AMOUNT		Real New	Estate		
	Res/ Ag	Constr	Other	New Constr	TOTAL
Tax Year 2016, Paid 2017	152,509,110	998,320	79,308,700	1,236,000	234,052,130
Tax Year 2017, Paid 2018*	157,993,940	695,840	80,774,020	2,517,450	241,981,250
Tax Year 2018, Paid 2019	158,602,870	702,470	82,856,290	4,171,530	246,333,160
Tax Year 2019, Paid 2020	159,583,690	1,227,670	84,067,510	3,633,290	248,512,160
Tax Year 2020, Paid 2021**	185,143,920	1,863,230	91,712,720	384,390	279,104,260
Tax Year 2021, Paid 2022	186,829,530	1,859,440	90,681,240	1,536,290	280,906,500
Tax Year 2022, Paid 2023	189,320,310	1,645,350	92,884,060	734,570	284,584,290
* This is an Update year. ** This is an Reappraisal year.					

The real estate valuation has been very stable. The average increase for real estate over the period is 3.77% per year. However, the increases occur in the reappraisal and update years. The Forecast assumes a 5% increase in FY2025 due to the triennial update. Another factor that affects the real estate tax revenue is HB920. HB920 reduces tax rates as valuation increases until the total effective millage reaches 20 mills. Therefore, it is also important to review the actual real estate tax collection history.

REAL ESTATE TAX COLLECTION HISTORY								
	Amount	% Inc		Amount	% Inc			
CY2016	7,904,419	-0.88%	FY2016	7,979,176	0.95%			
CY2017	8,108,015	2.58%	FY2017	7,976,038	-0.04%			
CY2018	8,215,304	1.32%	FY2018	8,282,293	3.84%			
CY2019	8,406,882	2.33%	FY2019	8,095,003	-2.26%			
CY2020	8,502,169	1.13%	FY2020	8,610,308	6.37%			
CY2021	9,083,445	6.84%	FY2021	8,760,297	1.74%			
CY2022	9,078,071	-0.06%	FY2022	9,141,400	4.35%			
CY2023	9,299,026	2.43%	FY2023	9,172,292	0.34%			

The District's fiscal year is July 1 through June 30. The Emergency passed in 2003; was renewed in 2007 and renewed again in 2013 and 2022. Collections will run through 2033. A second Emergency levy was passed in May 2010 and was renewed in 2015. The last year of collection for this levy is 2025.

The projected amount of real estate tax revenue for the forecast is as follows:

	FY2024	FY2025	FY2026	FY2027	FY2028
Real Estate Taxes	9,264,292	9,458,817	9,653,342	9,847,867	10,042,392

<u>Unrestricted Grant-in-Aid</u> - This line item represents the State Foundation funds received by the District. FY2024 and FY2025 is based upon the projections by ODE. The FY2026 through FY2028 amounts assume full funding of the new formula that will be phased in over 6 years and equal 5% increase per year.

	FY24	FY25	FY26	FY27	FY28
State					
Foundation	\$7,304,097	\$7,498,102	\$7,873,007	\$8,266,657	\$8,679,990

<u>Property Tax Allocation</u> – This line item denotes the amount of funding received from the State for the Homestead Exemption and Property Tax Rollback. The amount of revenue from this source corresponds directly with the property tax value in the District. Also included in this line item is the tangible personal property reimbursement. The State budget included a provision to eliminate the TPP reimbursement after FY2016. The following chart details the estimated revenue for this line item.

	FY2022	FY2023	FY2024	FY2025	FY2026
Rollback	\$660,000	\$660,000	\$660,000	\$660,000	\$660,000
Homestead Exemption	\$180,000	\$180,000	\$180,000	\$180,000	\$180,000
TOTAL	\$840,000	\$840,000	\$840,000	\$840,000	\$840,000

Other Revenue – Items included in the other category are interest income, fees and other miscellaneous income. Historically, open enrollment amounts were included in this line item and the new funding formula does not provide these payments. It is assumed that class fees and participation fees will continue for the period of the forecast.

FY2023 FY2022 FY2021 FY2024 FY2025 FY2026 FY2027 FY2028

WHERE THE MONEY COMES FROM?

Blue – Real estate taxes; Red – State funding; Gray – Other

EXPENSES

Personal Services - The salaries and wages for District employees are accounted for in this line item. The District has tried to decrease staffing levels through attrition over the past several years. It is assumed that the staffing levels will remain constant during the forecast. Several positions have been added thanks to Federal and State money received by the District. These items are accounted for in a separate fund.

The negotiated agreement with the teaching staff of the District expires June 30, 2026. The salary levels through FY26 are per the agreement. The following chart details the salary projection.

Description	FY2024	FY2025	FY2026	FY2027	FY2028
Certificated Staff	7,279,201	7,769,091	8,136,570	8,413,215	8,699,268
Classified Staff	1,948,589	2,013,477	2,080,526	2,127,338	2,175,203
Extra Curricular Stipends	358,785	362,373	365,997	369,657	373,354
Substitutes	175,000	175,000	175,000	175,000	175,000
Severance	50,000	50,000	50,000	50,000	50,000
Overtime / Bus Trips	75,000	75,000	75,000	75,000	75,000
	9,886,575	10,444,941	10,883,093	11,210,210	11,547,824

Certified staff includes all individuals holding a license to perform their job. This would include administrator, principals and all teachers. Classified staff includes custodians, aides, secretaries and bus drivers.

Employees' Retirement/Insurance Benefits – The District's share of retirement (State Teachers Retirement System and School Employee Retirement System), workers compensation and Medicare payments are based upon a percentage of salary and wages. It is assumed that the amount for all of these will remain at approximately 18% of salary. The cost of health insurances is assumed to increase by 8% per year for the length of the forecast and that the Stark COG will continue to have a premium holiday.

	FY2024	FY2025	FY2026	FY2027	FY2028
Retirement, Medicare, WC	1,680,718	1,775,640	1,850,126	1,905,736	1,963,130
Life and Health Insurance	2,542,914	2,746,347	2,966,054	3,203,339	3,459,606
Total Fringe Benefits	4,223,631	4,521,987	4,816,180	5,109,074	5,422,736

<u>Purchased Services</u> – This line item represents the amounts paid for utilities, contracts for services, mileage/meeting expenses, property insurance, computer service contracts, legal services and other services. This line shows a reduction over historical actuals because of the change in the funding formula. Districts are no longer charged for open enrollment out student, community school students and scholarship students. The Forecast includes the continuation of a school resources officer and mental health purchased services. It is assumed that this line item will increase at a rate of 1% per year.

<u>Supplies and Materials</u> – The projected amount in this line item is based upon historical patterns. It assumed that the budgeted amounts in this area will increase slightly per year.

<u>Capital Outlay</u> – An amount is included in FY2024 for turf replacement and track restoration. The remaining years follow the historical patterns.

CONCLUSIONS

The 5-Year Forecast shows that expenditures will not exceed revenues in the Forecast. The Forecast does not show a deficit until FY2028. The District needs to continue to explore additional opportunities for savings and increasing revenue.